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State used car-tracking tech seven times last year, but got no hits

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A"hot list" feature on the turnpike is capable of alerting law enforcement officials when cars with specified license plates or transponders pass under toll gantries.

By Matt Rocheleau

When the state introduced all-electronic tolling last year, it included a controversial "hot list" feature, capable of alerting law enforcement when cars with specified license plates or transponders pass under toll gantries.

State officials say they have activated that feature seven times since last fall — in a variety of cases from murders to abductions — including during an <u>Amber Alert Wednesday</u> night. But not once has the technology yielded a hit or spotted a vehicle on the list.

In one case, the authorities were looking for a convict who had escaped from federal prison in Rhode Island. In another, police were pursuing a suspect wanted in connection with a double murder. On Wednesday, they were searching for a 3-year-old who was allegedly kidnapped in Worcester by her mother.

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Public safety officials said they believe the lack of hits came because the vehicles that police were looking for never passed through any tolls. The technology itself, they said, does not appear to have failed.

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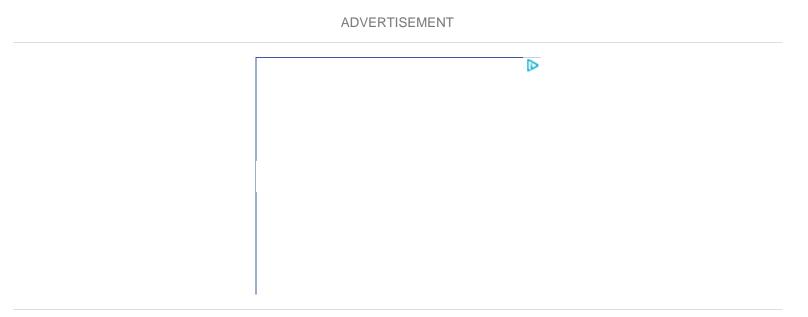
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Here's how the system works: When law enforcement officials want to find a particular vehicle, they ask transportation officials to add the vehicle's license plate or transponder number to the "hot list." Whenever a vehicle on that list passes under a toll-collection gantry, an e-mail alert is automatically sent to officials within seconds.

Though the technology has yet to yield results, State Police spokesman David Procopio said "the hot list capability is a helpful tool for law enforcement agencies."

But the American Civil Liberties Union of Massachusetts says it worries that in some cases law enforcement officials also requested historical toll records — dating back hours or even days — for listed vehicles, without getting a court order. Hot list cases are the only ones where toll records can be obtained without an order.

This isn't the first time the group has raised concerns. Last year, the ACLU, along with <u>lawmakers</u>, said it feared that the technology would invade drivers' privacy.



In response, state transportation and public safety officials drafted <u>regulations</u> saying the hot list would be used only for emergencies involving an "imminent and immediate threat to the safety, health, and well-being of an individual or the public."

The Globe, via a public records request, obtained a list of e-mails and other documents related to hot list requests over the last year, which together indicate the technology has been reserved for only the

State invoked controversial car-tracking technology seven times in one year. It never yielded a hit - The Boston Globe
most serious types of incidents.
The cases included:
\Box On Jan. 1, officials activated the service while police were hunting for an escaped prisoner and a stolen car. Officials said the man in question was James W. Morales, who was discovered missing
from a federal prison in Rhode Island on New Year's Eve and was <u>captured</u> after a dramatic five-day manhunt.
\Box On the morning of Feb. 23, officials requested a hot list activation for a license plate connected to a suspect in in a double murder and carjacking. Officials would not say more about the case, but at the
time, <u>police were searching</u> for a man wanted in connection with a double murder in Peabody on Feb.
18 and with an alleged carjacking of a man in Middleton. The suspect was later was <u>arrested</u> in South
Carolina and brought back to Massachusetts to face charges.
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☐ On March 18, officials used the service to search for a New F wanted for armed kidnapping, attempted murder, and arson. P	-
was later taken into custody in New York.	and the same of th
was later taken into custouy in Ivew Tork.	"
\square On the morning of June 1, officials listed a	•••
Massachusetts license plate in connection with the murder	is a second of the second of t
and robbery of an elderly woman. "Suspect at large and	
victim's vehicle missing," one e-mail said. Officials would	
not provide more information about that case, but on May	
31, an 81-year-old woman was <u>found</u> murdered in her Needhar	n apartment. Authorities issued a
bulletin for her missing car, which was found days later. Her 47	y-year-old neighbor was later charged
in the murder and in stealing the car.	
\Box On July 7, the hot list was activated in a hunt for a suspect in	n a murder and workplace shooting,
officials said. They would not provide further information, but	on July 5, a man murdered his
girlfriend in Wendell, then drove to his workplace in Chicopee	and shot a co-worker, authorities said
at the time. A manhunt ensued, and police issued a bulletin for	a car he was believed to be driving.
He was stopped by police in that car and <u>arrested</u> July 9 in Ora	nge.
☐ On Aug. 3, State Police working with Kingston police reques case involving a vehicle last seen around South Boston on the nemergency notifications broadcast to the public when someone	norning of Aug. 1. Silver Alerts are
☐ On Wednesday night, officials said, the hot list was used to t	ry to find a woman who had allegedly

kidnapped her 3-year-old daughter in Worcester, triggering an Amber Alert, the warning that comes

when a child has been abducted. State Police tracked her down in Charlton. She was scheduled to be arraigned on charges, including attempted murder, Thursday.

Officials also said that one additional request to activate the hot list, on Feb. 1, was denied, but they did not say why.

A year into the program, privacy advocates say they are also concerned about the use of private contractors to assist in the searches.

E-mails show that in at least some of the cases state officials relied on contractors to handle the sensitive duty of searching for past toll records in cases when a vehicle was added to the hot list.

"Contractors have access to extremely sensitive information showing where motorists have driven," said Kade Crockford, director of the Technology for Liberty Project at the ACLU of Massachusetts. "MassDOT should perform regular audits on every contractor and internal employee with access to these sensitive records."

A state transportation spokesman said the private companies — <u>Raytheon Corp.</u>, which the state hired to install all-electronic tolling on the turnpike, and <u>TTI Consulting</u>, a private tolling-specialty firm — can search the toll records database by virtue of their respective roles.

Both companies "are MassDOT's vendors. As such, they are authorized to search the database only when requested to do so by MassDOT and only in accordance with applicable regulations," spokesman Patrick Marvin said in an e-mail.

Marvin added, however, that activating the hot list feature is done "solely by MassDOT staff," and the department "utilizes the 'Hot List' only in accordance with the applicable regulations."

Crockford said the biggest concern remains the fact that in some cases, law enforcement officials are requesting historical toll records without a court order.

"The hot list should only be used for public safety emergencies, and querying information about a driver's past movements doesn't seem to qualify as an emergency," Crockford said.

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